

AGENDA ITEM # 11

April 7, 1998

*

Hear recommendations from Citizens Criminal Justice Committee.

Wade Todd addressed the court with recommendations from Citizens Criminal Justice Committee concerning the criminal justice needs of the county.

Dr. William Kelly, Director of Criminology at the University of Texas addressed the court with the outline and goal of the study to collect information needed to work with the county to develop a long term cost effective criminal and juvenile strategic plan.

The time line for the project is aggressive and provides survey results six weeks from the launch of the project and will have information ready for the architects by June to begin their decision making process with a final report to commissioners court by August of this year.

Wade Todd requested the court authorize Judge Doerfler to enter into an agreement with the Citizens Criminal Justice Committee with the cost not to exceed \$92,700.00.

Commissioner Boatright questioned the survey of county residents and how it will be conducted.

Mr. Todd explained the survey would be conducted at random based on the population of the county with the purpose of the survey being to address issues and define what the public perceptions of the justice system are in terms of what they perceive the needs to be and how the jail and court system operate.

There was no action taken on this agenda item.

< Clerk copy here >

Williamson County Adult and Juvenile Justice Study
A Research Proposal

Submitted by:

University of Texas Center for Criminology and Criminal Justice Research

Sam Houston State University Correctional Management Institute

March 13, 1998

Williamson County Adult and Juvenile Justice Study

I. Background and Objectives.

Williamson County seeks an assessment of the current use of and future demand for criminal justice and juvenile justice resources. This research will provide critical benchmark data that will assist officials in Williamson County develop a strategic plan to efficiently and effectively address shorter term and longer term justice needs. The primary issues to be addressed in this research include the following.

- detention capacity and the efficient and effective use of detention resources
- court capacity, efficiency, and effectiveness
- community supervision capacity, supervision programs, and specialized caseloads
- efficiency of the justice physical plant and layout
- public perceptions regarding crime and the administration of criminal and juvenile justice in the county, as well as attitudes about potential changes to the justice system (such as barriers and incentives to expanding detention capacity)

The proposed research design (discussed below) incorporates: 1) quantitative (statistical) data; 2) qualitative (personal interview) data; and 3) site visits to existing justice facilities in the county. The statistical data will be used to document historical trends and current use of justice resources, to develop prediction models to forecast future demand, and will assess public attitudes and perceptions about crime and justice in the county. These data will also be used to study current practices and procedures. The qualitative data will focus on obtaining detailed information about current practices and procedures, including the efficiency and effectiveness of processing adults and juveniles, as well as providing input (from criminal justice and juvenile justice professionals and policy makers) regarding perceptions about criminal and juvenile justice in Williamson County. The qualitative data will provide additional input for the detention capacity forecast models. The qualitative component also includes an optional survey of county residents, designed to assess public attitudes about crime and criminal/juvenile justice in the county. Finally, the site visits will provide the research team with first hand information about the physical functioning of the justice system, and will inform recommendations about changes in the physical layout of the adult and juvenile systems.

II. Research Design and Research Methods

A. Statistical Profile and Analysis of the Williamson County Criminal and Juvenile Systems.

This component of the research utilizes existing statistical data to describe trends in crime, arrests, pre-trial caseloads, PSI caseloads, court caseloads, convictions, community supervision caseloads, revocations, jail and detention populations, and diversions. This component will also include profiling the characteristics of offenders at various stages of processing. The primary objective is to document the growth in the demand for justice resources, and the characteristics of those creating that demand. Preliminary data include, but are not limited to the following.

1. Criminal Justice Trends, 1989-Current

- felony crime rate (index and non-index)
- misdemeanor crime rate
- felony and misdemeanor arrests (disaggregated by offense)
- pre-trial caseloads by status (detained, released) and profile of population
- jail population by status (e.g., blue warrant, pre-trial detention, pre-trial revocation, convicted, probation revocation, etc.)
- jail population by length of stay
- diverted offenders by characteristics
- CSCD supervision caseloads and CSCD program caseloads
- CSCD caseloads by characteristics (risk/needs, prior history, offense, treatment/program participation, termination status, etc.)
- PSI (felony and misdemeanor) workloads
- felony and misdemeanor court caseloads

2. Juvenile Justice Trends, 1989-Current

- felony crime rate (index and non-index)
- misdemeanor crime rate
- felony and misdemeanor arrests (disaggregated by offense)
- offender population characteristics (risk/needs, prior criminal history, etc.)
- juvenile detention population characteristics (risk/needs, prior criminal history, etc.)
- juvenile detention by length of stay
- probation supervision caseloads and program caseloads
- juvenile probation by characteristics (offense, risk/needs, prior criminal history, treatment/program participation, termination status, etc.)
- juvenile court caseloads

3. Survey of County Residents

The survey of Williamson County residents is recommended to assess residents' attitudes about crime and criminal and juvenile justice in the county, measure their level of satisfaction with the justice systems, and identify significant issues relevant to the development of the strategic plan, such as barriers and incentives to changes in the justice systems (e.g., changes in goals, procedures, infrastructure, and capacity).

The telephone survey will be conducted on a random sample of households in Williamson County. A total of 300 to 500 interviews will be completed, providing a sample of sufficient size to statistically represent (with minimum sampling error) the attitudes of county residents, including residents in incorporated and unincorporated areas of the county. Interviews will be conducted by professionally trained interviewers using a Computer Assisted Telephone Interviewing (CATI) system.

4. Inventory of Criminal Justice and Juvenile Justice Resources

This component of the research documents historical and current jail and detention capacity, jail and detention management resources, court capacity, and the number and types of supervision programs and specialized caseloads (pre-trial and probation).

Adult

- jail capacity (all sources) as well as out-of-county transfers; jail management resources
- state jail capacity
- courts (misdemeanor and felony)
- supervision programs and specialized caseloads

Juvenile

- detention capacity and management resources
- commitment rate
- courts (misdemeanor and felony)
- probation programs and specialized caseloads

5. Assessment of current practices and procedures, and their impact on demand for and availability of detention space. This includes, but is not limited to:

- revocation of CSCD clients (pre-trial as well as probation) into jail
- increase in pre-trial detention
- jail sentences for convicted felons and misdemeanants
- diversion from jail and outcomes of those diversions
- referral to supervision programs and specialized caseloads

6. Projections

Projection models of demand for adult and juvenile detention facilities will be developed and demand forecasts will be estimated. The development of the models and estimates of projections are subject to availability of and access to necessary data. Demographic projections for the county, which will be used in the detention capacity forecasts, will be based on Texas A&M demographic projections.

B. Qualitative Analysis of the Williamson County Criminal and Juvenile Justice Systems

1. Personal Interviews

This component of the research utilizes face-to-face, personal interviews with key criminal justice officials, administrators, policy makers and practitioners to gain an in-depth understanding of the policies, procedures and practice of criminal and juvenile justice in the county. Interviews will be conducted by senior project staff using a structured interview discussion guide. Preliminary respondents include but are not limited to:

- Law Enforcement - Sheriff, RRPD, GPD, TPD
- Pre-Trial Director/Manager
- CSCD - Director and senior CSOs, PSI Staff, assessment staff
- Juvenile Probation - Chief PO, Juvenile Services
- Juvenile Detention Manager
- Courts (adult and juvenile, felony and misdemeanor) - judges, court administrator, prosecutors, defense bar
- County Commissioners and County Judge, Mayors
- School officials
- Health and Human Services
- Community Justice Council members not included above

2. Site Visits

Site visits are recommended to study the physical layout of adult and juvenile courts, detention facilities, probation facilities, etc. The focus will be on inefficiencies due to location and layout, and the need for reconfiguration and centralization.

III. Roles and Responsibilities

Dr. William R. Kelly, Professor of Sociology and Director of the Center for Criminology and Criminal Justice Research at the University of Texas will serve as the Principal Investigator for this project. As such, Dr. Kelly will be responsible for all phases of the research, including the survey of county residents, the multivariate detention capacity forecasts and the qualitative data collection. Dr. Kelly will also be responsible for project management, work product quality assurance, and all deliverables, including the preparation of the final report and recommendations.

Dr. Mark Stafford, Professor of Sociology and Faculty Research Associate at the Center for Criminology and Criminal Justice Research will be directly involved with the assessment of juvenile justice, assisting with the projection models of juvenile detention as well as the assessment of juvenile probation.

Dr. Mike Lauderdale, Professor of Social Work and Faculty Research Associate at the Center for Criminology and Criminal Justice Research will be directly involved in the assessment of pre-trial and community supervision programs.

Mr. Dan R. Beto, Director of the Correctional Management Institute of Texas at Sam Houston State University will be responsible for assessing the management of the adult and juvenile detention facilities, identifying inefficiencies in the operation of these facilities, and analyzing the physical configuration of the facilities. Mr. Beto will also be directly involved in the assessment of community supervision programs.

Dr. Steven J. Cuvelier, Associate Professor of penology and criminology at Sam Houston State University, will be responsible for developing and estimating adult and juvenile detention capacity prediction models, in collaboration with the other Project Team members. The projections from these models will play an important role, in conjunction with other research results, in recommendations generated from this research. Dr. Cuvelier will also assist in the assessment of the management of the adult and juvenile detention facilities, and the analysis of the physical configuration of the facilities

The Graduate Research Assistants will be responsible for data compilation, data entry, and data management.

Office of Court Administration, Texas Judicial Council, will play an instrumental role in designing the court study portion of the research, especially in the development of the qualitative and quantitative components of the court study. The OCA will also provide historical court data that will provide benchmarks for the Williamson County courts.

IV. Timeline and Cost

The project duration is anticipated to be approximately four to five months and is dependent in part on availability of statistical data and access to local key decision makers, administrators and practitioners. The detailed timeline will be developed to reflect the priorities of the Commissioners Court as well as other participants in the strategic planning process. For example, the timeline will be designed to meet critical milestones for the architects responsible for site selection and cost analyses.

University of Texas, Center for Criminology and Criminal Justice Research

	<u>#Hours</u>	<u>Rate</u>	<u>Total</u>
Dr. William R. Kelly	175	\$150	\$26,250
Dr. Mark Stafford	20	\$150	\$3,000
Dr. Michael Lauderdale	20	\$150	\$3,000
Graduate Research Assistant	200	\$25	\$5,000

Sam Houston State University, Correctional Management Institute

	<u>#Hours</u>	<u>Rate</u>	<u>Total</u>
Mr. Dan R. Beto	120	\$150	\$18,000
Dr. Steven Cuvelier	120	\$150	\$18,000
Graduate Research Assistant	200	\$25	\$5,000
Project Cost (without Survey)			\$78,250

Survey of County Residents

Questionnaire Design (Research Team)	\$5,250
Fielding (Tammadge Market Research, Austin, Texas)	
N = 300	\$6,200
N = 500	\$9,200
Survey Cost	\$11,450 - \$14,450

V. Deliverables

The project deliverable is a graphically illustrated, final report with executive summary and recommendations. The focus of the report will be on the need for jail and juvenile detention expansion, and will also address issues related to court caseloads and the efficiency of the operation of the courts, CSCD and Juvenile Probation caseloads and the efficiency of the operation of probation, pre-trial caseloads and the operation of pre-trial services, and issues related to the consolidation of the justice physical plant.

VI. Qualifications of Senior Project Staff

The Research Team we have assembled for this project includes senior university researchers who are nationally recognized experts in adult and juvenile justice. Team members bring a broad array of talents to this project, including extensive expertise and experience in quantitative and qualitative justice data collection and analysis, survey research, demographic and crime/justice projections, and practical knowledge and research experience in the areas of corrections, community supervision, rehabilitation and treatment of offenders, and the courts.

Biographical statements for each senior Team member are provided below.

Dr. William R. Kelly

Dr. William R. Kelly is Professor of Sociology and Director of the Center for Criminology and Criminal Justice Research at the University of Texas at Austin. Dr. Kelly received his Ph.D. from Indiana University, Bloomington in Sociology with a specialization in quantitative research methods and econometrics.

Dr. Kelly has extensive experience conducting and managing large scale research projects, including research funded by the National Institute of Justice, the National Institute of Child Health and Human Development, and the National Science Foundation. His primary research focus is on quantitative and qualitative criminal justice program and policy assessment and evaluation. Dr. Kelly is also an expert in the design and implementation of survey research. He has conducted numerous program evaluations and needs assessments in Travis County, Texas and recently published a book assessing the use of parole release as a mechanism for managing the prison population in Texas.

Professor Mark Stafford received a B.A. degree from Southern Methodist University in 1971, and he received a M.A. degree in 1974 and a Ph.D. degree in 1979 from the University of Arizona. He was an instructor in the Department of Sociology at the University of Texas at Austin from 1977 to 1980, and he was an assistant, associate, and full professor in the Department of Sociology at Washington State University during the period 1980 to 1995. Since fall, 1995, he has been a professor of sociology at the University of Texas at Austin. He currently is Associate Chair and Graduate Adviser of the Department of Sociology and a Faculty Research Associate in the Center for Criminology and Criminal Justice Research at the University of Texas at Austin.

Professor Stafford's research has tended to focus on the relationship between individuals' lifestyles/routine activities and their likelihood of criminal victimization, the deterrent effects of punishment, the causes of interpersonal violence, fear of crime, public attitudes about punishment, and the relationship between peers and delinquency. He is an author of one of the leading delinquency textbooks in the U.S., American Delinquency, which is going into its 4th edition; and he was Associate Editor of Criminology, the official journal of the American Society of Criminology, from 1991 to 1997.

MICHAEL L. LAUDERDALE

Clara Pope Willoughby Centennial Professor OF Criminal Justice in Social Work

EDUCATION

- B. A. Psychology, University of Oklahoma, 1963
 M. S. Social Psychology, University of Oklahoma, 1964
 Sociology and Anthropology, Pennsylvania State University, 1965-1966
 Ph.D. An Interdisciplinary Degree in Social Psychology, Social Work and Anthropology, University of Oklahoma, 1967

PREVIOUS POSITIONS

- Present Clara Pope Willoughby Professor of Social Work, The University of Texas at Austin
 1974-1984 Associate Professor of Social Work, The University of Texas at Austin
 1970-1973 Assistant Professor of Social Work, The University of Texas at Austin
 1966-1970 President, Community Research, Inc. Offices in Austin and El Paso, Texas Santa Fe, New Mexico and Denver, Colorado
 1967-1969 Assistant Professor of Psychology, New Mexico State University
 1967-1968 Lecturer, Department of Sociology, The University of Texas at El Paso
 1966 Lecturer, Center for Community Services, University of Oklahoma
 1965-1967 Predoctoral Fellow, National Institute of Mental Health, University of Oklahoma and Pennsylvania State University
 1963-1965 Fellowship, National Science Foundation, Institute of Group Relations University of Oklahoma
 1962-1963 Research Assistant, Institute of Group Relations, University of Oklahoma

PROFESSIONAL SERVICE/ACTIVITIES

Member of numerous university committees and bodies including the Faculty Council, UT Press Advisory Committee, Center of Criminal Justice and Criminology
 Convener of the Willoughby Symposium-A Statewide Policy and Practice Effort to Identify Innovations in Criminal Justice
 Member and Chairman of the Texas Good Neighbor Commission, Governor's Appointment with State Senate Confirmation, 1984
 1987.
 Chair, Maternal and Child Health Research Review Committee, U. S. Department of Health & Human Services (Federal appointment: 1982-1986). Member Editorial Board, American Humane Association, 1982-89, Phi Kappa Phi, 1982.
Personalities of the South, 1981-ff, Eighth Edition of Men of Achievement, 1981-ff, The Directory of Distinguished Americans, 1981-ff.
 Consulting Editor, Journal of Applied Behavioral Science, 1980 - 1989.
 Associate Editor, Journal of Community and Family Health, 1989 - 1997
 One of eight U. S. Representatives: Seminaire de Recherche Nathalie N. Masse, "Issues for Systems Design and Professional Teamwork in Child Abuse and Neglect, Paris, France, April 1976.
Who's Who in the South and Southwest, 1975-ff.
 Texas Representative: Southern Area Alcoholism Education and Training Program, Inc., Atlanta, Georgia, 1974-1978.
 One of two U. S. Representatives: United Nations Educational, Scientific and Cultural Organization (UNESCO) Seminar on Satellite Based Educational Technology, Paris, France, June 1973.
American Men and Women of Science, 1968-ff.
 National Science Foundation Graduate Fellowship, 1964-1965, NIMH Predoctoral Fellow, 1965-1967, Who's Who in American Colleges and Universities, 1963, Omicron Delta Kappa, 1963.

CONSULTATIONS

Selected and representative clients as follows: Departamento de SALUD (Mexican Federal Health Ministry) CONUPO (Mexican Population Council), Texas Health Care Association, Seton Hospital, Lutheran Social Services, Welders Equipment, Texas Monthly, Prudential Insurance Company, 3M, IBM, General Electric, Volt Corporation, St. Francis Management Associates, Sea World, Inc, Harcourt, Brace and Jovanovich, National Living Centers, Woods Psychiatric Institute, Apache Tribe of the Mescalero Reservation, Education Commission of the States, State of Texas, State of New Mexico, State of Arkansas, State of Louisiana, State of California, State of Missouri, Texas Department of Human Resources, Texas Commission on Alcoholism, Texas Department of Community Affairs, Governor's Committee on Aging, Governor of the State of New Mexico, Office of Early Childhood Education, Federation of Rocky Mountain States, Indian Health Service, Executive Offices of the President and the Office of Economic Opportunity, Peace Corps, and Job Corps, Harris County Community College, University of Texas at San Antonio, University of Texas at El Paso, University of Maryland at Baltimore, University of Missouri, Kaufman Foundation, Distilled Spirits Council of the United States, American Public Welfare Association, National Center on Child Abuse and Neglect.

PUBLICATIONS PRESENTATIONS AND CURRENT RESEARCH

Publications include five books, 30 refereed journal articles, over 150 reports and monographs, numerous other articles, software applications and book reviews and over 400 conference presentations, legislative testimonies, interviews and invited lectures. Research areas include criminal justice policy and organizations, juvenile delinquency, organizational development. Provided consultation to the Texas Department of Protective and Regulatory Services on Community Youth Development Projects and various City of Austin organizations and groups in developing delinquency prevention efforts in the Dove Springs Area. Wrote and designed the Family Support Project, an adult recidivism project working with paroles from the Texas Department of Criminal Justice.

BIOGRAPHICAL SKETCH**DAN RICHARD BETO**

Dan Richard Beto is the Director of the Correctional Management Institute of Texas at Sam Houston State University. Prior to joining the University in 1994, he spent over a quarter of a century in the community corrections profession. He has served as a juvenile probation officer, a Federal Probation Officer, and as director of two community supervision and corrections departments in Texas.

As Director of the Institute, Mr. Beto directs a staff charged with the responsibility of providing training to juvenile and adult community and institutional corrections personnel. Under his direction the Institute provides secretarial services to the Texas Jail Association, Texas Probation Association, National Association of Probation Executives, and the Parole and Probation Compact Administrators' Association.

Mr. Beto is past President of the Texas Probation Association and currently serves as Secretary of the National Association of Probation Executives. He is also a member of the Delegate Assembly of the American Correctional Association and a member of the Board of Directors of the American Probation and Parole Association.

He is widely published and is the editor of *Texas Probation, Executive Exchange*, and the *Parole and Probation Compact Administrators' Association Newsletter*. In addition, he serves on the editorial boards of *Federal Probation* and *Perspectives*.

Mr. Beto has served as a consultant on projects funded by the Bureau of Justice Assistance and the National Institute of Corrections.

Steven Jay Cuvelier

Steven Cuvelier is an Associate Professor of Criminal Justice at Sam Houston State University. Population projections and policy analysis have been long-term pursuits.

While finishing his Ph.D. in Sociology from The Ohio State University, Steven worked as a projections researcher for the Ohio Department of Rehabilitation and Correction. In this position he was responsible for issuing impact statements for all proposed criminal justice legislation, publishing semi-annual projections of the Ohio prison population and identifying sources of change which impact upon the prison population.

Steven's dissertation was a study the Wayne County (Detroit) jail system, in which he developed methods of simulating policy and capacity issues. These methods were further enhanced through the support of the National Council on Crime and Delinquency, where Steven was named a Senior Research Associate in 1988. In collaboration with the NCCD he developed computer simulation software and served as a population projections and policy evaluation consultant.

An eight-year veteran of the Criminal Justice Center, Steven has conducted numerous studies in community corrections in Texas and has developed classification instruments to assist in criminal justice decision-making. Studies have included county boot camps, state policy impact on local criminal justice systems, prison education, classification and risk management, and policy simulation.

AGENDA ITEM # 12April 7, 1998

*

Consider approving emergency budget amendment from cash ending balance:

No action taken on this agenda item.

AGENDA ITEM # 13April 7, 1998

*

Discuss and take appropriate action on hiring consultant to do criminal justice study.

Moved: Judge Doerfler

Seconded: Commissioner Boatright

Motion: To approve Citizens Criminal Justice Committee as consultants for the criminal justice study not to exceed \$92,700.00 to be taken out of 409 contingencies.

Vote: Motion carried 4 - 0